File ID: 2026-01214 7/21/2026

[Contract Change Order] Two Rivers Trail Phase II Project (K15125000)

File ID: 2026-01214

Location: District 4

Recommendation: Pass a **Motion**: 1) authorizing the City Manager or designee to execute Change Order No. 6 to City Agreement No. 2023-1637 with Martin Brothers Construction for an amount not-to-exceed $23,211 bringing the agreement's total not-to-exceed amount to $2,911,485; and 2) resetting the City Manager or designee's authority to execute change orders for the Agreement No. 2023-1637.

Contact: Adam Randolph, Senior Engineer, (916) 808-7803, arandolph@cityofsacramento.org; Judy Matsui-Drury, Supervising Engineer, (916) 808-7610, jmatsui-drury@cityofsacramento.org; Ofelia Avalos, Engineering Services Division Manager, (916) 808-5054, oavalos@cityofsacramento.org; Department of Public Works

Presenter: None

Attachments:
1-Description/Analysis
2-Change Order No. 6

Description/Analysis
Issue Detail: The Two Rivers Trail Project Phase II Project is intended to provide a link between the Jedediah Smith Trail on the north side of the American River Parkway, the Sacramento River Parkway, the Sacramento Northern Bikeway Trail, the future Ueda Parkway trails, and the 20th Street bike connection to the Central City.

Environmental review for the project was completed February 2020, and all permitting requirements to start construction were met. The project was awarded $3,333,000 from the 2017 State Active Transportation Program for construction of the Project. On December 8, 2022, the California Transportation Commission (CTC) approved the allocation of $3,333,000 for construction of the Project.

On December 12, 2023, the City Council awarded the construction contract to Martin Brothers

Construction (2023-1637) for an amount not-to-exceed $2,676,769. Martin Brothers Construction started work on January 8, 2024. In December of 2024, contract working days were paused to allow for the United States Army Corp of Engineers (USACE) to complete its levee safety project which overlapped with the Two Rivers Trail project limits. Because of continuing delays on behalf of the USACE project, work on the Two Rivers trail project could not restart until March 2026.

Given the unforeseen delay, the contractor is entitled to construction price escalations, which will be reimbursed through contract change orders.

Policy Considerations: The Project is consistent with the Sacramento 2040 General Plan goals and key policies of promoting safety and enhancing livability, sustainability, and economic vitality as follows: the project promotes the development of an interconnected City (LUP-2.2), healthy transportation system options (M-1.3), increase bicycling and walking (M-1.11), improve walking connectivity (M-1.15), improve bicycling connectivity (M-1.17). The Project is consistent with the Mobility Element to create a well-connected transportation network through integration of recreation and community facilities with other public spaces. The Project is a near-term goal for the bikeway implementation plan.

The Sacramento City Code Section 3.04.020 limits the authority of the City Manager to execute contract amendments for up to 8% of the original contract price. The City Manager has previously executed change order requests increasing the total not-to-exceed amount of the contract. The amount of this change order will result in an increase of more than 8% of the original contract price so that Council approval is required since this change order exceeds the delegated authority of the City Manager.

Economic Impacts: This new infrastructure is expected to create 0.09 total jobs (0.05 direct jobs and 0.04 jobs through indirect and induced actives) and create $14,342 in total economic output ($9,040 of direct output and another $5,302 of output through indirect and induced activities).

The indicated economic impacts are estimates calculated using a calculation tool developed by the Center for Strategic Economic Research (CSER). CSER utilized the IMPLAN input-output model (2009 coefficients) to quantify the economic impacts of a hypothetical $1 million of spending in various construction categories within the City of Sacramento in an average one-year period. Actual impacts could differ significantly from the estimates and neither the City of Sacramento nor CSER shall be held responsible for consequences resulting from such differences.

Environmental Considerations:

California Environmental Quality Act (CEQA): The City approved an Environmental Impact Report for the Two Rivers Trail Phase II Project on February 4, 2020. The City Council certified an Environmental Impact Report (EIR) and adopted a Mitigation Monitoring Program for the Two Rivers Trail Phase II Project in compliance with CEQA on February 4, 2020 (Resolution No. 2020-0045).

Following certification of the EIR, Staff filed a Notice of Determination with the Sacramento County Clerk on February 7, 2020. No further environmental review is required.

National Environment Policy Act (NEPA): The project is funded in part by federal funds. As a result, the project is also subject to the requirements of the National Environmental Policy Act. The California Department of Transportation (Caltrans) is the delegated lead agency for NEPA documentation. On August 29, 2022, Caltrans approved a Categorical Exclusion for the Project pursuant to the requirements of NEPA.

Sustainability: This Project is consistent with the City's General Plan Climate Action Plan policies and programs to support active transportation connections.

Commission/Committee Action: The Project was presented at the Active Transportation Commission on January 17, 2019, and April 21, 2022. Recommendations, including concerns about overall paved width of the trail and the trail connection at Glenn Hall Park, were taken under advisement in the final design.

Rationale for Recommendation: Unforeseen construction delays beyond the City or contractor's control have led to extra costs. These costs include price escalations, mobilization, and minor design modifications to allow for the new improvements constructed by USACE.

Staff has concluded that Change Order No. 6 is a reasonable cost and the work is necessary to complete the construction project as intended. Approval by the City Council is required to authorize the City Manager to execute Changer Order No. 6. Staff recommends the City Council authorize the City Manager to approve Change Order No. 6 with Martin Brothers Construction.

Financial Considerations: The estimated total cost to complete the Two Rivers Trail Phase II Project (K15125000) is approximately $7.1 million. There is sufficient funding within the Two Rivers Trail Phase II Project (K15125000) to execute Change Order No. 6 with Martin Brothers Construction.

Local Business Enterprise (LBE): Martin Brothers Construction is an LBE.

City of SACRAMENTO Contract Routing Sheet

☐ **Payment / Performance Bond Only**

General Routing Information

Department: Public Works Department

Contract Coordinator: CHRISTIAN CAMPOS Email: CACampos@cityofsacramento.org

Effective Date: ______ Expiration Date: ______

Grant/Project Name: TWO RIVERS TRAIL PHASE 2

Other Party: MARTIN BROTHERS CONSTRUCTIONS

Original Not to Exceed Amount: $ 2,676,769.00

Assessor's Parcel Number(s): N/A

Project Number: K15125000 Bid/RFQ/RFP#: B24151151009

Supplements/Addendums/Change Orders ☑

Adjusted Amount of this Change (+/-): $ 23,210.57 New Not to Exceed Amount: $ 2,911,484.91

Change In Scope: No

Original Contract Number: 2023-1637 Supplement Number: 06

Council Approval ☑

Original Meeting Date: 12/12/2023 Council File ID: 2023-01367

Supplement Meeting Date: 07/21/2026 Council File ID: 2026-01214

Processing Information

- ☐ Clerk's Office to Mail for Recording
- ☐ Return to Dept for Other Party Signature
- ☐ Real Estate
- ☐ Return to Dept for Recording
- ☐ Construction Related
- ☐ Additional Originals Attached – Return to Dept.

Add notes/instructions, including any other contract or council file ID numbers related to this agreement:

Signing Authority - Department Directors up to $100K; $100K -$250K City Manager or Assistant City Manager; $250K+ Council Approval & Council Appointee or designee.

Department Review and Routing

06/12/2026

AB 339 Review Confirmation (if needed) N/A

Sign CONTRACTS: Christian Campos *Christian Campos*

Sign PROJECT MANAGER: Adam Randolph

Sign SUPERVISOR: Judith Matsui-Drury

Sign DIVISION MANAGER: Ofelia Avalos

Sign ______

CITY OF SACRAMENTO - DEPARTMENT OF PUBLIC WORKS

CONTRACT CHANGE ORDER

K15125000_Two Rivers Trail Phase 2 | Project No: K15125000 **CCO No.** 6.00

Project #:	K15125000	**Change Order #:**	6.00
Project Name:	K15125000_Two Rivers Trail Phase 2	**Date:**	Thursday, June 11, 2026
Contract #:	2023-1637	**Ext Days:**	0

TO: **Martin Brothers Constructions**, ("Contractor")

CONTRACT FOR: K15125000_Two Rivers Trail Phase 2

Upon Mutual acceptance of this document by the City of Sacramento, hereinafter referred to as "City", and your firm, hereinafter referred to as "Contractor", in accordance with the terms and conditions of the original contract documents, you are hereby directed to make the following changes for the consideration set forth below:

DESCRIPTION: See Exhibit A

The original contract sum was:	$2,676,769.00
The net change by previous Change Orders was:	$211,505.34
The contract sum prior to this Change Order was:	$2,888,274.34
The contract sum will be increased by this Change Order:	$23,210.57
The new contract sum including all Change Orders:	**$2,911,484.91**

Contractor agrees that the amount of increase or decrease in the contract sum specified in this Change Order shall constitute full compensation for the work required by this Change Order, including but not limited to all compensation for the additional and/or revised work specified herein, and shall fully compensate Contractor for any and all direct and indirect costs that may be incurred by Contractor in connection with such additional and/or revised work, including any changes disruptions or delays in work schedules or in the performance of other work by Contractor. The time for the performance of the contract is increased by **0 Working Days** by reason of the performance of the work required by this Change Order. Except as herein above expressly provided, Contractor further agrees that the performance of the work specified in this Change Order or the rescheduling of other project work made necessary by this Change Order, shall not constitute a delay which will extend the timelimit for completion of the work as said term is used in the contract between the City and the Contractor for the project.

Approval Recommended By:

Project Manager

Approved as to Form By:

Michael Fry (Jun 15, 2026 11:16:01 PDT)

City Attorney

Approved By:

Felipe Martin (Jun 13, 2026 13:41:14 PDT)

Contractor

Approved By:

City of Sacramento

Executed Date

Attested to By:

City Clerk

CHANGE ORDER SUMMARY - EXHIBIT A

K15125000_Two Rivers Trail Phase 2 | Project No: K15125000 **CCO No.** 6.00

PCO # 19.10	**DATE:** 06/02/2026	**REASON:** Changed/Unforeseen Conditions	**TYPE:** Agreed Upon Lump Sum	**AMOUNT:** $23,010.00

Remobilization – Project was suspended from Fall 2024 to March 2026 because of the adjacent Caltrans and USACE projects. This delay caused an unanticipated third mobilization costs for grading, paving, striping, erosion control and environmental monitoring needed to complete the remaining trail limits to be constructed (Sta. 106+00 to Sta. 128+50).
This work was necessary to complete the project as intended.

Compensation for this work was at the agreed upon lump sum of $23,010.00. The Engineer has deemed this sum fair compensation for the work involved.

This sum constitutes full and complete compensation for furnishing all labor, materials, equipment, tools, and incidentals including all markup by reason of this change.This change order does not impact the controlling activity of the project; therefore, no adjustment of contract time is warranted.

PCO # 19.20	**DATE:** 06/02/2026	**REASON:** Changed/Unforeseen Conditions	**TYPE:** Agreed Upon Lump Sum	**AMOUNT:** $7,245.38

HMA Unit Price Increase– Project was suspended from Fall 2024 to March 2026 because of the adjacent Caltrans and USACE projects. This 1.5-year delay saw an increase in labor, equipment, and materials costs, with an increase in AC unit prices being one such cost increase. The original unit price was paid through bid item 23, "Hot Mix Asphalt (Type A). This PCO will compensate the contractor for the price increase through an agreed lump sum based on a unit price adjustment of $13.70/Ton for a total of 528.86 Tons of AC placed.
This work was necessary to complete the project as intended.

Compensation for this work was at the agreed upon lump sum of $7,245.38. The Engineer has deemed this sum fair compensation for the work involved.

This sum constitutes full and complete compensation for furnishing all labor, materials, equipment, tools, and incidentals including all markup by reason of this change.This change order does not impact the controlling activity of the project; therefore, no adjustment of contract time is warranted.

PCO # 19.30	**DATE:** 06/02/2026	**REASON:** Changed/Unforeseen Conditions	**TYPE:** Agreed Upon Lump Sum	**AMOUNT:** $4,396.33

Added Stairs – After US Army Corp of Engineers and Caltrans work required a profile adjustment, City directed Contractor to add two (2) additional stairs at approximate Station 116+70 to meet the new finish grade.
This work was necessary to complete the project as intended.

Compensation for this work was at the agreed upon lump sum of $4,396.33. The Engineer has deemed this sum fair compensation for the work involved.

This sum constitutes full and complete compensation for furnishing all labor, materials, equipment, tools, and incidentals including all markup by reason of this change.This change order does not impact the controlling activity of the project; therefore, no adjustment of contract time is warranted.

PCO # 19.40	**DATE:** 06/02/2026	**REASON:** Changes to Bid Documents	**TYPE:** Force Account	**AMOUNT:** $51,199.18

Grade Revised Aggregate Base Shoulders – After US Army Corp of Engineers and Caltrans work required a profile adjustment, which required additional aggregate base to conform shoulders on the trial. In addition, to increase durability and reduce future maintenance burdens, City directed the Contractor to place AB shoulders on remaining trail limits to be constructed (Sta. 106+00 to Sta. 128+50) instead of Decomposed Granite originally in scope of work. Credit for Decomposed Granite removed from contract was issued in CCO 5, PCO 18.
This work was necessary to complete the project as intended.

Tracked by force account, compensation for this work was at the agreed upon sum of $51,199.18. The Engineer has deemed this sum fair compensation for the work involved.

This sum constitutes full and complete compensation for furnishing all labor, materials, equipment, tools, and incidentals including all markup by reason of this change. This change order does not impact the controlling activity of the project; therefore, no adjustment of contract time is warranted.

PCO # 19.50	**DATE:** 06/02/2026	**REASON:** Changed/Unforeseen Conditions	**TYPE:** Agreed Upon Unit Price	**AMOUNT:** ($62,640.32)

The purpose of this PCO is to balance the contract quantities for those bid items that ran over, or under, the authorized amount. This constitutes final balancing for all items of work and no additional compensation will be allowed.

The balanced bid item quantities are presented with cost/credit in Attachment 1. This work was necessary to complete the project as intended.

This sum constitutes full and complete compensation for furnishing all labor, materials, equipment, tools, and incidentals including all markup by reason of this change.This change order does not impact the controlling activity of the project; therefore, no adjustment of contract time is warranted.

(Client Initiated Changes) Sub-Total =	$0.00
(Changes to Bid Documents) Sub-Total =	$51,199.18
(Changed/Unforeseen Conditions) Sub-Total =	($27,988.61)
(Other) Sub-Total =	($0.00)
Total =	$23,210.57

Two Rivers Trail Phase 2
PN: K15125000

FINAL BALANCING CCO #6
Attachment 1

CONTRACT BID ITEM OVER RUN/ (UNDER RUN) TO DATE

Item #	UNIT	ITEM DESCRIPTION	Unit Price	Total Adjusted Quantity	Total Adjusted Contract Amount	Total Work Completed Quantity	Quantity Over Run/(Under Run) Quantity	Amount
5	EA	Storm Water Sampling and Analysis Day	$ 651.00	5.00	$ 3,255.00	-	(5.00)	$ (3,255.00)
6	LF	Temporary Fiber Roll	$ 3.71	13,800.00	$ 51,198.00	12,892.00	(908.00)	$ (3,368.68)
7	LF	Temporary Silt Fence	$ 3.06	12,500.00	$ 38,250.00	7,890.00	(4,610.00)	$ (14,106.60)
10	LF	Temporary High-Visability Fence	$ 3.21	12,700.00	$ 40,767.00	7,695.00	(5,005.00)	$ (16,066.05)
16	EA	Adjust Existing Irrigation System	$ 2,450.00	1.00	$ 2,450.00	-	(1.00)	$ (2,450.00)
21	SF	Hydroseed	$ 0.10	165,000.00	$ 16,500.00	140,897.00	(24,103.00)	$ (2,410.30)
22	CY	Class II Aggregate Base	$ 140.00	2,888.00	$404,320.00	2,698.00	(190.00)	$ (26,600.00)
23	TON	Hot Mix Asphalt (Type A)	$ 155.00	2,700.00	$418,500.00	2,732.65	32.65	$ 5,060.75
24	CY	Rock Slope Protection	$ 995.00	1.00	$ 995.00	-	(1.00)	$ (995.00)
33	LF	Thermoplastic Traffic Striping	$ 2.10	13,000.00	$ 27,300.00	14,662.00	1,662.00	$ 3,490.20
PCO 15	LS	Site Maintenance	$25,000.00	1.00	$ 25,000.00	0.95	(0.05)	$ (1,339.64)
PCO 16	FA	Survey	$10,000.00	1.00	$ 10,000.00	0.94	(0.06)	$ (600.00)
		Total Bid Item Over run/(Under run) =						$ (62,640.32)